



CAG Audit Paras

SUPREME AUDIT INSTITUTION OF INDIA लोकहितार्थ सत्यनिष्ठा Dedicated to Truth in Public Interest

Fraudulent Payment to an Advertising agency in the Tourism Department in Telangana

Background:

❖ Tourism Department issued Advertisements through an Agency for **Branding of Telangana Tourism in other States** in buses run by Bangalore Metropolitan Transport Corporation (BMTC), Metropolitan Transport Corporation (MTC), Chennai and Kerala State Road Transport Corporation (KSRTC), Trivandrum and Indigo Airlines.

Audit Observations:

- Department has issued work orders based on the proposals received from the agency, without resorting to tender procedure and without ascertaining genuineness.
- Out of the 300 BMTC vehicle numbers for which advertisements were given, the Registration Numbers of **81 Vehicles were not traceable** on the National Register e-services (vahan.nic.in) portal.
- Name of the agency through which advertisements were given to BMTC was not available on the website of BMTC as an authorised agency for the advertisement
- No advertisements were displayed in BMTC buses promoting Telangana Tourism during the period audited.

Audit Observations...

- Digital photographs provided along with vehicle numbers as proof of advertisements had not been verified by the Tourism Department before making payment.
- No advertisements about Telangana Tourism on MTC, Chennai Buses.
- KSRTC Advertisements were given in 225 buses against the work order for 300 buses.
- Agency had claimed the amounts for five months, though the advertisement was given on the flights for only four months.

Internal Audit Issues

Internal Audit failed to assess whether:

- Controls existed to verify the actual display of advertisements before payment.
- Mechanisms were in place to validate vendor credentials.
- Independent confirmations were obtained from transport undertakings and airlines.
- Billed quantities were reconciled with actual deployment.
- Robust oversight mechanism existed to monitor and control outsourced publicity expenditure, including approvals, documentation, and periodic review.

Suspected Fraud in the Implementation of Sheep Rearing Development Scheme

Background:

- ❖ Government of Telangana launched the 'Sheep Rearing Development Scheme' (SRDS) in June 2017.
- ❖ Objective of SRDS is to supply sheep to beneficiaries belonging to shepherd communities.
- ❖ Under this scheme, Animal Husbandry Department purchases sheep units (each unit consisting of 20 ewes and 1 ram) from outside the State, arranges transportation to the destination villages and supplies them to the approved beneficiaries.
- ❖ Cost of each unit was ₹1.25 lakh, out of which 75 per cent was a subsidy.
- ❖ Total of 1,34,505 sheep units were stated to have been given to beneficiaries in these seven districts, and a total subsidy amount of ₹1,153.94 crore was spent on the purchase and transportation of sheep.

Audit Observations

- Non-maintenance of Beneficiary-wise Files (i.e., Beneficiary's Application, Receipt of Beneficiary Contribution, Sanction of Beneficiary, Purchase of Sheep, Transportation of Sheep and Supply to Beneficiary) by the Department;
- Non-furnishing of invoices in support of the transportation of sheep;
- Payments made on Improper/Manipulated Invoices;
- Invoices containing Fake Vehicle Registration Numbers;
- Invoices showing transportation of a higher number of sheep units than was possible/permitted;
- Assigning Duplicate Tag Numbers (2,17,643) to Multiple Sheep;
- Non-supply of feed to the supplied sheep due to non-availability of sheep on the ground;
- Benefits shown as given to persons who had died; and
- Non-conducting of a third-party evaluation of the scheme



Vehicle No. 'TS 08 UB 5323' stated to have been used for transportation of 168 sheep in a single trip in Mahabubnagar District.

Photo source: e-Challan page of the official website of Telangana State Police

(https://echallan.tspolice.gov.in/publicview/)



Vehicle No. 'AP 16 W 7585' stated to have been used for transportation of 84 sheep in a single trip in Khammam District.

Photo source: e-Challan page of the official website of Andhra Pradesh Police (https://apechallan.org/)



Vehicle No. 'AP 12 B 6985' stated to have been used for transportation of 126 sheep in a single trip in Sangareddy District.

Photo source: e-Challan page of the official website of Telangana State Police

(https://echallan.tspolice.gov.in/publicview/)



Vehicle No. 'AP 29 TB 9231' stated to have been used for transportation of 126 sheep in a single trip in Nalgonda District.

Photo source: e-Challan page of the official website of Telangana State Police

(https://echallan.tspolice.gov.in/publicview/)

Internal Audit Issues

Internal Audit failed to assess whether:

- controls existed for maintaining complete beneficiary-wise records.
- control process was in place for validating transportation invoices and authenticating vehicle details.
- controls relating to tagging, tracking and monitoring of sheep supplied were adequate.
- systems ensured reconciliation of sheep units actually delivered with quantities billed.
- oversight mechanisms such as third-party evaluation and field checks were in place and functioning effectively.

Detecting Fraud In Tamil Nadu Prisons

Audit scrutiny mainly focused on the procurement of raw materials and the supply process to user departments

- Prisoners were trained and engaged in weaving, book-binding,
 file-pad making, tailoring, and carpentry.
- Finished goods were **supplied free of cost** to Government Departments through **Gate Passes based on indents**.

Audit Observations

Non-production of Records: Register of Orders (2017–21) not produced

- Procurement Discrepancies:
 - Invoices & Purchases (₹8.06 crore) not reflected in Suppliers' GST returns
 - No e-Way Bills were generated for the supply of raw materials
- Supply Verification:
 - Gate Passes Digitised & Cross-checked with User Department Records
 - 78 State Government Offices visited → Products shown as supplied were not actually received.
- Despite non-production of records, audit using innovative methodology (CAATs & Data Mining) established suspected fraud in both procurement & supply of prison products.

Internal Audit Issues

Internal Audit failed to -

- 1. Examine processes for validating procurement transactions through GST returns, e
 Way Bills and Supplier-side Data
- 2. Review controls for authenticating the movement of raw materials into prison units
- 3. Assess the adequacy of controls for issuing, recording and reconciling Gate Passes.
- 4. Evaluate processes for **cross-verification of supplies** with User Department

Acknowledgements

Fraudulent Drawal of Fund

DGP, Nagaland drew an amount Rs. 18 crore against fictitious bills

Sl. No	Name of the Entity	Entities Bill No. and date	Items procured	Amount (₹)
1.	Ordnance Factory	C/149 Nagaland	Arms/Ammunition	4,30,29,260
	Khamaria, Jabalpur	dt. 5.5.2009		
	(M.P.)			
2.	-do-	C/150 Nagaland	-do-	1,48,24,440
		dt. 5.5.2009		
3.	Bridgegap Associates	BA/NL/P/11/2009	Equipment	7,81,86,960
		dt. 5.5.2009		
4.	Laggar Industries	LIL/DD/18/2009	Defence Vehicles	1,50,01,000
	Limited	dt. 6.5.2009		
5.	Tata Motors Limited	AO-	22 Vehicles	2,02,09,996
		GUW/Bill/25/09 dt.		
		4.5.2009		
6.	Sanchar Telesystems	STL/NPHQ/2009/1	Equipment	87,48,684
	Limited	9 dt. 4.5.2009		
			TOTAL	18,00,00,340

Audit Observations

Several Inconsistencies

- Totalling Errors
- Abnormally Low Rates Prima Facie Indicative of Fraud

- Ordinance Factory, Jabalpur said 1 & 2 not issued by them and stated items are not
 in their production range
- Not Registered or not functioning Sl. 4
- Not Supplied Goods Sl. 3,5, and 6

Performance Audit on Construction & Maintenance Of Roads by the State Highways Department

(Use of Python in Determining Cartel Formation)

- **❖Focus Area**: A thorough examination of the **e-procurement system** for awarding contracts through e-tenders was conducted.
- ❖ Background: Government of Tamil Nadu implemented e-tendering through the e-procurement portal in the Highways Department with effect from August 2019.
- ❖ During the period from August 2019 August 2021, the Highways department invited 2,819 tenders worth ₹17,303.53 crores through the e-procurement system, and they received 8,771 bids from 862 contractors

Bid Collusion Patterns

CONTRACTOR (C1)	TENDERS PARTICIPATED BY C1	CONTRACTOR (C2)	NO. OF BIDS BY C2 WITH C1 AS CO-BIDDER	CONTRACTOR (C3)	BIDS BY C3 WITH C1 AS CO-BIDDER
UDHAYAGIRI & CO	48	S PARTHIBARAJAN	46		
KEVARR & CO	26	RAVISHANKAR	23	D S AKBAL	24
T KOLAINDAVELU & CO	34	VRV CONSTRUCTIONS	30	P SIVAPERUMAL	31
JF JAVID HUSSAIN	14	LUCKY ASSOCIATES	14		
SASI ROAD FINISHERS	18	P. BASKAR	16	D S AKBAL	16

Group of Contractors

	A	В	С	D	E	F	G	н	1	J	K
1	ST SELVAM	110	HARIWAY LINES PRIVATE LIMITED	110	EZHIL MARAN	110	S.Gunasekaran	110			
2	2019_HWAY_148137_1	19519780.13	2:	1870000 Tiruppur Circle							
3	309793	ST SELVAM	selvamhighways@yahoo.com	7373046662	selvamhighways@yahoo.com	157.50.90.159	2019-12-22 20:31	L1 is Acce	23042710	18.05	5.3
4	310121	EZHIL MARAN	ezhilmaran973@gmail.com	9942904577	ezhilmaran973@gmail.com	106.197.180.107	2019-12-23 11:46	Work Aw	22681985	16.2	3.7
5	309867	S.Gunasekaran	kumanan.vallal@gmail.com	9095110939	kumanan.vallal@gmail.com	103.219.207.246	2019-12-22 14:52	L1 is Acce	22845950	17.04	4.4
6	309983	RAMASAMY SUBRAMANIAM	vpkpraveen103@gmail.com	8760119000	vpkpraveen103@gmail.com	157.50.79.48	2019-12-21 18:50	Rejected			
7	2020_HWAY_167360_1	30651128	34	4330000 Salem Circle							
8	355604	EZHIL MARAN	ezhilmaran973@gmail.com	9942904577	ezhilmaran973@gmail.com	223.228.188.197	2020-07-11 20:51	Quoted a	34844202	13.68	1
9	355616	ST SELVAM	selvamhighways@yahoo.com	7373046662	selvamhighways@yahoo.com	106.66.186.208	2020-07-11 21:37	Quoted a	35015849	14.24	
0	355599	RISHI ENTERPRISES	rishiroadsafety@gmail.com	9942985504	rishiroadsafety@gmail.com	103.219.207.246	2020-07-11 20:07	Quoted le	34758379	13.4	1.
1	2020_HWAY_175698_1	58658963	65	5700000 Tirunelveli Circle							
2	376063	ST SELVAM	selvamhighways@yahoo.com	7373046662	selvamhighways@yahoo.com	1.38.196.156	2020-09-05 17:43	:22.23600	00		
3	376047	HARIWAY LINES PRIVATE LIMITED	hariroadsafety@gmail.com	9942985504	hariroadsafety@gmail.com	103.219.207.246	2020-09-06 14:01	:46.95000	00		
4	376115	EZHIL MARAN	ezhilmaran973@gmail.com	9942904577	ezhilmaran973@gmail.com	157.49.246.8	2020-09-06 19:13	:57.76200	00		
5	2020_HWAY_184243_1	3852344.02		4315000 Coimbatore Circle							
6	395390	S.Gunasekaran	kumanan.vallal@gmail.com	9095110939	kumanan.vallal@gmail.com	1.38.196.156	2020-11-18 17:39	Technical	ly Disqualifi	ed	
7	395447	HARIWAY LINES PRIVATE LIMITED	hariroadsafety@gmail.com	9942985504	hariroadsafety@gmail.com	103.219.207.246	2020-11-18 19:04	Lowest qu	4357771	13.12	0.
8	395480	ST SELVAM	selvamhighways@yahoo.com	7373046662	selvamhighways@yahoo.com	106.211.217.224	2020-11-19 10:46	Highest q	4422491	14.8	2.
9	2020_HWAY_189152_1	4199834.68		4704000 Coimbatore Circle							
0	408506	HARIWAY LINES PRIVATE LIMITED	hariroadsafety@gmail.com	9942985504	hariroadsafety@gmail.com	103.219.207.246	2021-01-14 11:07	lowest ra	4746150	13.01	0
11	408508	ST SELVAM	selvamhighways@yahoo.com	7373046662	selvamhighways@yahoo.com	157.51.188.150	2021-01-15 11:48	Highest ra	4769669	13.57	1
2	408505	EZHIL MARAN	ezhilmaran973@gmail.com	9942904577	ezhilmaran973@gmail.com	1.38.196.24	2021-01-15 16:28	Highest ra	4812003	14.58	2
23	2019_HWAY_137870_1	42588257.6	4	7700000 Coimbatore Circle							
24	281691	S.Gunasekaran	kumanan.vallal@gmail.com	9095110939	kumanan.vallal@gmail.com	106.211.205.98	2019-10-13 19:50	Highest R	50465382	18.5	5
25	281730	ST SELVAM	selvamhighways@yahoo.com		selvamhighways@yahoo.com	106.76.5.54	2019-10-13 19:25	The state of the s		17.6	
26	The first transfer of	RISHI ENTERPRISES	rishiroadsafety@gmail.com	9942985504		103.219.207.246	2019-10-14 12:25		The second secon		2
27	2020 HWAY 155425 1	22491367.86		5200000 Salem Circle	, , , , , , , , , , , , , , , , , , , ,						
28		S.Gunasekaran	kumanan.vallal@gmail.com		kumanan.vallal@gmail.com	106.66.177.104	2020-02-24 22:34	Pre qualif	ication not	satisfied	
9		ST SELVAM	selvamhighways@yahoo.com		selvamhighways@yahoo.com	106.203.51.50	2020-02-24 18:28		I was a second of the second o	16.84	4.
0		HARIWAY LINES PRIVATE LIMITED	hariroadsafety@gmail.com		hariroadsafety@gmail.com	103.219.207.246	2020-02-24 13:41	Company of the last of the las		15.86	3.
1	2019 HWAY 140623 1	7785960		8750000 Coimbatore Circle	Tiariroadsatety@gitian.com	103.213.207.240	2020-02-24 13.41	Quoteu i	20033332	13.00	3.
2	The State of the S	ST SELVAM	selvamhighways@yahoo.com	the state of the s	selvamhighways@yahoo.com	103.219.207.246	2019-10-28 14:24	Higher Pa	0155290	17.6	4.0
3										18.16	5.
4		EZHIL MARAN	ezhilmaran973@gmail.com		ezhilmaran973@gmail.com	117.202.244.78	2019-10-28 17:02	770	To 100 100 100 100 100 100 100 100 100 10		
34		HARIWAY LINES PRIVATE LIMITED	hariroadsafety@gmail.com	9942985504	hariroadsafety@gmail.com	106.198.2.116	2019-10-28 14:28	Lowest ra	8981884	15.36	2.6

Cartel formation among the Group of contractors: participated in 63 of the works.

Remarkably, all 63 contracts were awarded to this group of contractors.

Same Mobile Numbers

Mobile Num	Contractor 1	Contractor 2	Contractor 3
9443644770	SANKARANTHI AND CO	VELAN BUILDERS PRIVATE LIMITED	
9942910617	ADHEESWARA CONSTRUCTIONS	A D Elango	
9688220002	M/S SAMRI INFRA DEVELOPERS	K T R AND CO	
9715462477	SHRI SENTHUR VELAN INFRAS	SHRI SENTHUR VELAN INFRAS	
9715150777	SOLAIAPPAN CONSTRUCTIONS	SOLAIAPPAN CONSTRUCTIONS	
9047044999	R. MANI	M Ramasamy	
9047017837	VMI CONSTRUCTIONS	VMI Constructions	
9841122951	SRI AMMAN CONSTRUCTION	SRI AMMAN CONSTRUCTIONS	
9442621166	SAV CONSTRUCTIONS	S A V CONSTRUCTIONS	
9443022529	R K BUILDERS	R KRISHNASWAMY	
9047048431	PPSandCo	P Paramasivam	PPS and Co
9750996628	Paapa Builders Limited	Paapa Builders Limited	
9442611865	MANOHARAN A	MANOHARAN	
9444395008	Sri Thyagarajan Enterprises	Gurumurthy Engineering Enterprises	GG INFRASTRUCTURE
9842225433	Arthi & Co	M/s Arthi and Co	
9443530234	TCB CONSTRUCTION	Baskar	
9443344558	SHRI R S CONSTRUCTIONS	SHRI R S CONSTRUCTIONS	
9942985504	HARIWAY LINES PRIVATE LIMITED	RISHI ENTERPRISES	
9894876769	N.R.M.RAGHAVAN	N R M RAGHAVAN CONSTRUCTION	
9443041227	muraliandco	Murali and Co	
9787654919	JSV INFRA	S VAITHILINGAM	
9840342681	individual	GUNASEKARAN SATHANANTHAM	
9443157814	K MOHANKUMAR	M K M CONSTRUCTION	
9443242087	M/S JAWAHAR CONSTRUCTIONS	JAWAHAR CONSTRUCTIONS	
9442361392	SRI KUMARAN CONSTRUCTION	R.PALANIKUMAR	
9786561976	SATHEESH R	RAJENDRA PRASATH	
9842122356	S VELLAISAMY CONTRACTOR	S VELLAICHAMY CONTRACTOR	

Contractors/Bidders using the systems of the Highways Department Officials to upload their Tender Documents

WORK ID	DISPLAY NAME	BID DATE	IP ADDRESS BIDDER	IP ADDRESS DEPARTMENT	DIVISION	STATUS
2019_HWAY_1497 24_1	UDHAYAGIRI AND CO	14-12-2019	<mark>59.92.179.18</mark>	<mark>59.92.179.18</mark>	COIMBATORE CIRCLE	LOWEST RATE QUOTED
2021_HWAY_1904 18_1	TPC INFRA AND GREEN ENERGIES	24-01-2021	<mark>45.115.91.35</mark>	<mark>45.115.91.35</mark>	TRICHY CIRCLE	FINAL NEGOTIATED TENDERER
2020_HWAY_1574 61_1	ABHISAN	19-02-2020	<mark>49.207.136.123</mark>	<mark>49.207.136.123</mark>	CHENNAI CIRCLE	LOWEST NEGOTIATED BIDDER
2020_HWAY_1658 21_1	VENU SEETHARAMAN	07-07-2020	112.133.236.115	112.133.236.115	VILLUPURAM CIRCLE	LOWEST BIDDER

Contractors/Bidders using same systems – Same IP Address

SL.N O	WORK ITEM REF NO.	DISPLAY NAME	IP ADDRESS	BID PLACE DATE	TENDER TITLE	L1 AWARDED AMOUNT	CIRCLE NAME
	2019_HWAY _137571_1	SENBAGAM CONSTRUCTION	220.158.140.3	11/10/2019	TN 08 19 20 HDO DT 05 09 19 PKG 56 DHARAPURAM DIVISION	6,55,02,392	TIRUPPUR
1		SABARI CONSTRUCTION	220.158.140.3	12/10/2019			TIRUPPUR
		KANGANAM CONSTRUCTION	220.158.140.3	10/10/2019			TIRUPPUR
		KANGANAM CONSTRUCTION	220.158.140.3	10/10/2019	TN 08 19 20 HDO	6,46,35,000	TIRUPPUR
2	2019_HWAY _137572_1	SABARI CONSTRUCTION	220.158.140.3	12/10/2019	DT 05 09 19 PKG 57 DHARAPURAM		TIRUPPUR
		SENBAGAM CONSTRUCTION	220.158.140.3	10/10/2019	DIVISION		TIRUPPUR

Cartel Formation Among Family Members

- Data cross verified with the master data of companies available on the website of Ministry of Corporate Affairs,
 Government of India
- Shri J.F. Javid Hussain and Partners of Lucky Associates

 Jameem Banu & Jafar Hussain (both related to J.F. Javid

 Hussain as wife and brother) have participated together in six

 tenders.
- Out of which, Lucky associates was awarded three valuing ₹16.32 crores and one tender valuing ₹5.42 crores was awarded to J.F. Javid Hussain.

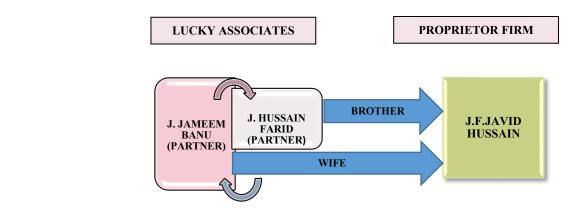


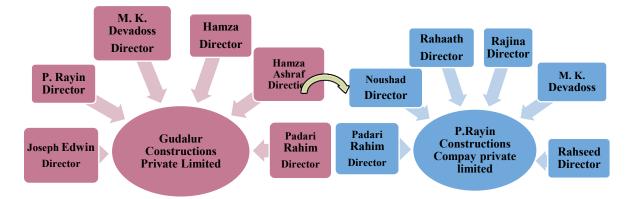


Fig. showing Deed of Partnership of Lucky Associates firm confirming the contractors having familial relationship



Cartel Formation among Business Partners

- Bidders have business interests among themselves, and some of them are related to each other also.
- Bidders participated in 20 tenders in which no other bids were received from other contractors, and the work was awarded to one among them.
- Value of such contracts was worth 15.29 crore.





Earnest Money Deposits (EMDs)

- 1. WHEN THE SAME CONTRACTOR SUBMITTED SAME EMD FOR MULTIPLE
 WORKS
- 2. WHEN DIFFERENT CONTRACTORS SUBMITTED SAME EMD FOR THE

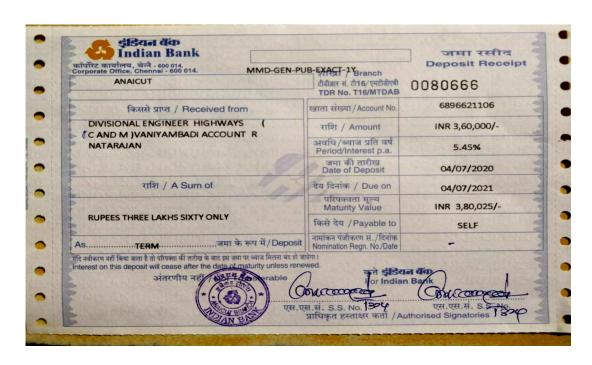
 SAME WORK AND
- 3. WHEN DIFFERENT CONTRACTORS SUBMITTED THE SAME EMD FOR DIFFERENT WORKS.

BENEFITS FROM THE EXCELLENCE/INITIATIVE

Illustration - Same EMD Document uploaded by different contractors for different works



EMD document no - 0080666 Contractor Name - Natarajan R Work ID - 2020_HWAY_166493_1



EMD document no - 0080666 Contractor Name - Work ID - 2020_HWAY_1





Illustration - Same EMD uploaded for more than one work by the same contractor

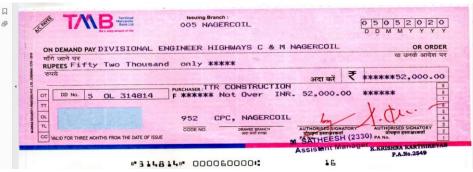


Contractor - Dharani Hi Tech Projects Pvt Ltd Work ID - 2019_HWAY_137519_6



Contractor- Dharani Hi Tech Projects Pvt Ltd Work ID - 2019_HWAY_137519_3

Illustration - Same EMD uploaded by different contractors for the same work



Contractor Name - T. Kanagaraj Work ID - 2020_HWAY_162448_1



Contractor Name - T. Tamilraj Work ID - 2020_HWAY_162448_1





Performance Audit on Systems and Controls in Assessment and Collection of Mining Receipts in Bihar

Audit Objectives are designed to give a comprehensive picture of mining in Bihar.

- Mining activity was not seen in isolation and highlighted how it was linked with other Departments.
- ❖ Audit Teams focused on the Complete Chain − systemic lapses to linkages with illegal mining.
- Extensive use of available technical tools for Data Analysis IDEA, MS Excel, Tableau
- ❖ In-house Capacity Building of Audit Teams to use Google Earth Pro for analysis of 106 Sand Ghats.

Audit Observations

- Systemic lapses in the approval of mining plans
- Systemic lapses were linked with the extent of illegal mining observed through
 - GIS study where about 80% of the mining was found to be carried out illegally.
- In 86/106 Ghats, extractions were observed beyond the approved area
- Under-reporting of actual extractions to the tune of 59% on a conservative
 - Basis through Google Earth Pro in 6 Cars, Buses, Ambulances, Motorcycles
- Data analysis brought out the use of for
- Mining as well as irregular generation of e-challans (861 times in a day for single vehicle).
- Losses to the tune of ₹3,390 crores owing to non-compliance to extant rules and procedures.

'Fraudulent claims and payments' in the Planning Department, Telangana

Background:

❖ To address the **Drinking Water Problem** in Asifabad Constituency, **Drilling of Bore Wells** was taken up by the Government under various schemes such as Constituency Development Programme (CDP), Special Development Fund (SDF), Crucial Balancing Fund CBF), etc.

Audit test checked (February 2020) the records of Chief Planning Officer (CPO), Kumarambheem (KB), Asifabad relating to execution of works under SDF and CDP, which revealed that 46 instances of double payments had been made for the same works under different schemes.

Audit Observations

- Double payments of 32.83 lakh were made for 46 bore-well works by using two Measurement Books for the same works under CDP and SDF.
- Bill particulars were not entered in the **Constituency-wise Assets Register**, preventing the detection of Earlier Payments.
- Second Set of Manipulated Measurements was produced to secure repeat payment, indicating deliberate duplication.

Internal Audit Issues

IA failed to assess -

- > controls for maintaining and updating the scheme and asset registers.
- > processes for validation and cross-checking of measurement books.
- > controls that prevent the same work from being billed under multiple schemes.



